

Increasing Public Engagement in Local Authority Development Plans



A communications toolkit

Updated to include remote consultation methods





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Introduction

The need to encourage greater participation in local decision making and the importance of citizens playing a role in influencing the plans which affect their lives and communities is well recognised. Increased participation by communities in local plan making is good for the development of communities and good for local democracy.

This communications toolkit has been compiled as an aid to local authorities to encourage public participation in the development plan making process. It draws on existing good practices already used by many local authorities. It offers some practical suggestions and cites particular examples which have worked to good effect.

As COVID-19 continues to affect all aspects of public life, one of the challenges during these unprecedented times is how to engage in effective public consultation. When large public gatherings are not permissible and other traditional forms of public outreach are not feasible, it's important to ensure that civic engagement in the planning process continues.

Therefore, the toolkit includes a section on methods which can be used during periods of reduced social interaction. Inevitably, these methods rely on digital and interactive methods of communication.

With digital engagement, there is also the opportunity to capture new audiences and a more representative cross-section of the local population who may not have historically engaged with traditional forms of public consultation.

Under the Planning and Development Act, 2000 as amended, (the Act) planning authorities are obliged to use print media to inform the public and stakeholders of the intention to prepare a draft development plan. The Act also identifies specific actions that planning authorities must take as part of the consultation process. These include, holding public meetings, seeking written submissions and inviting oral submissions. The Act also prescribes that "the general public" and "other interested groups" should be consulted.

Notably, the Act states that in terms of the method of consultation, "a planning authority shall take whatever additional measures it considers necessary to consult with the general public and other interested bodies." This toolkit aims to clearly outline, some of the "additional measures" which could be used by planning authorities.

The most recent guidelines issued by the Department of Housing, Planning and Local Government (the Department) relating to Development Plans i.e. the Development Plan Guidelines for Planning Authorities (2007) and Local Area Plans i.e. the Local Area Plans Guidelines for Planning Authorities (2013) also provide guidance in relation to consultation with the public and stakeholders. Updated development plan guidelines are currently being drafted by the Department and it is likely that these guidelines will place a strong emphasis on the significance of engaging more people in the plan-making process.

Ideally, the actions in this toolkit should be undertaken in the context of a local authority's overall communications function. Preferably, plan preparation processes should include a budget for items such as printing, launches, website, social media, advertising etc.

City/County and local area development plans offer a unique opportunity for local citizens to shape and influence how their communities grow and develop. Encouraging high levels of public interaction in preparing development plans is critical to the public's awareness of and ownership of plans and will help to create more liveable and more sustainable communities.

The information outlined in this document is intended to help local authorities to achieve this vital objective of reaching a wide audience and engaging with as many people as possible.

PART I: TRADITIONAL FORMS OF PUBLIC ENGAGEMENT



Media Engagement

Promoting the consultation process among national, and particularly local media, is an effective way to inform citizens in your area about the start of the consultation process for a development plan. Planning authorities can choose to do this at either the Issues Paper stage or once the draft Development Plan has been prepared.

According to Local Ireland (a representative body for local newspapers), every week, 1.5 million people access local newspapers in print or online. While the Joint National Listenership Research (JNLR) figures show that more than half of the population tune into regional radio stations every day.



Actions

Hold a media launch to announce the consultation phase of your Development Plan. Invite local and national media.

See Appendix 1: Sample media invite

Issue a press release post-launch to local print, broadcast and online media

See Appendix 2: Sample press release

Encourage elected members to circulate the media release, share it on their social media platforms and place on their own websites if they have one.

Engage with local radio, seeking regular slots to update listeners about the progress of the plan and to remind them of key dates in the process and about upcoming public consultation events.

Work with the elected members in the area to identify community leaders and ask them to participate in the launch to help increase its profile.

Offer a senior official for interview to a local print or broadcast outlet in advance or during the consultation process. This is done to good effect here by Clare County Council

EXAMPLES

South Dublin County Council

Tallaght Echo Development plan provides high quality physical infrastructure

Kerry County Council

Radio Kerry: <u>Public consultation open on new Kerry County Development Plan</u>

Monaghan County Council

Castleblaney.ie: <u>Public Consultation Workshop on the Draft Monaghan County Development</u> Plan

Meath County Council

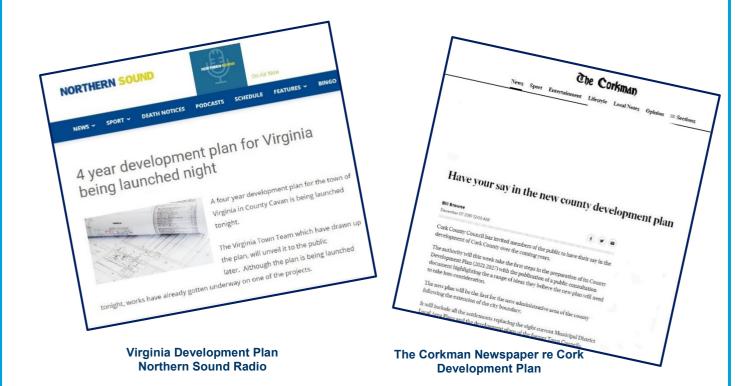
LMFM: Draft Meath County Development Plan 2020-2026 is now on public display

Wicklow County Council

Wicklow News.net: Wicklow County Council seek public help in forming Development Plan 2021-2027

Clare County Council:

Clare Champion: Ennis plan maps opportunities for the future





Social Media Engagement

Social media use in Ireland is high. Latest IPSOS/MRBI data shows 66% of Irish people possess a Facebook account, 43% Instagram, LinkedIn 35% and Twitter 30%. Clearly, the use of these channels can be an effective way to promote participation in the development plan making process.

Data from the EU's official statistical office Eurostat shows that 60% of Irish adults used social media in 2018. This compares to an EU average of 56%.



Actions

Develop a short social media plan for the development plan. This would outline the social media platforms and type of content which will be posted. The content could highlight key dates in the process, reminders of upcoming public consultation, how to make a submission, etc.

See Appendix 3: Sample social media plan

Regularly issue posts across different social media channels. Consider targeted or promoted posts. Promoted posts are "paid for" social media posts. Using different algorithms, the posts reach a larger audience and can be targeted to reach a specific demographic, e.g. all adults, aged 21 and over, living within 10 kilometres of Clonmel.

See Appendix 4: Setting up promoted social media posts.

Provide elected members with "tweet sheets," the contents of which they can use on their own social media platforms.

See Appendix 5: Tweet sheet

Develop a brief video relating to the consultation process. This would be played across all social media channels. It would also be played in civic offices, council buildings and libraries.

Videos should use simple, accessible language. Try to give tangible examples of how the development plan impacts on people's lives. Also, consider including input from local people to hear their stories about how they feel the county/city can develop and prosper.





Cavan County Council Development Plan Video

Roscommon County Council Development Plan Video

Direct Engagement



Engaging with people directly and bringing the plan making process to the places where people live, shop or avail of public transport can be an effective mechanism to generate interaction in the development plan process. It proved particularly successful during the "Our Balbriggan" project in 2019 balbriggan.ie.

The Our Balbriggan initiative was a collaborative approach between Fingal County Council and communications firm MediaConsult.

The integrated strategy worked across both social, traditional and direct media, ensuring that the Our Balbriggan message reached every household, resulting in a strong public engagement response. Over 4,000 people took the Our Balbriggan survey – <u>double</u> the target objectives.

Actions



Engage, in person, with citizens at public events, shopping centres, at bus and railway stations and on the busy streets. Using tablets, invite them to complete a pre-designed survey to establish their views and preferences for their area.

Set up "pop-up" consultation booths facilitating people to complete the survey and provide a forum for feedback.

Compile and issue an <u>electronic newsletter</u> to local residents, seeking their views and informing them of updates. Develop materials for community notice boards and for display in civic buildings.

Create an online survey for completion, such as this one from Roscommon County Council Cork City Council.



Our Balbriggan 2019 – 2025 Rejuvenation Plan



Youth Engagement

Encourage young people to start thinking about development in their localities and what type of amenities and facilities they would like to have in their locality.



Actions

Create a schools activity pack similar to that prepared by <u>Roscommon County Council</u>. This could contain questions on youth issues, fun score cards, etc.



For <u>The National Planning Framework consultation process</u>, a poster competition was created. It invited children to Share Ideas About Ireland in 20 Years' Time.

Organise competitions incentivising young people to become involved in the development plan. This will encourage them to make their voices heard as part of the public consultation process.

Cork City Council arranged a photo competition for primary and secondary school students. Young people were invited to submit a photo showing what makes Cork City a great place to live. The prizes were vouchers for a city bike shop.





Branding

Give the development plan process its own distinctive identity to make it recognisable as a unique project. This helps residents to identify with the plan and distinguishes it from other local authority work.



Action

Create specific branding for county/city Development Plans. This brand would be used on all printed and online material. An example of this is the Meath Development Plan 2020-2026 (right).





Presentation

When the development plan is concluded and adopted by the local authority, every effort should be made to bring it to a wide audience. Plans should be presented in a clear, accessible format. This means that citizens are aware of the blueprint for development in their area and will also find it straightforward to understand.



Actions

Stage a media launch to announce the completion of the plan and to convey its importance for the locality.

Issue a media release post launch. This approach was adopted by <u>Donegal County Council</u> which achieved local press coverage.

Encourage elected members to issue media releases which emphasise content from the plan relevant to their local catchment areas.

Seek speaking opportunities on local radio and offer local authority officials and elected members to the local press for interview.

Adopt the principles of Plain English. Include a NALA (National Adult Literacy Agency) accredited Plain English summary similar to that used in the <u>Longford County Development</u> Plan 2015-2021

Create attractive, accessible infographics to highlight some of the key aspects of the plan. For those looking for an overview of the plan, engaging infographics make the plan accessible and user-friendly.

Develop an interactive online mapping facility to give plans a "real-life" feel. An example of this is the Dun Laoghaire Rathdown County Council <u>Draft Ballyogan and Environs Local Area Plan</u>.

Produce a video to complement the plan. This is a useful medium for those seeking a brief summary of the plan and its primary findings.





Extract from Longford Development Plan 2015-2021



Accessibility

Ensuring that the process of making a submission is as seamless as possible and that all submissions are easily available to the public is important from both an accountability and accessibility perspective.

It is important to ensure that development plans and all communications associated with them can be accessed, understood and used to the greatest extent possible by all people, regardless of their age, ability or disability.

The Centre for Excellence in Universal Design at the National Disability Authority has produced a document entitled <u>"The Customer Communications Toolkit for the Public Service-A Universal Design Approach"</u> This publication contains guidance which is intended to assist in informing the design and procurement of customer communications across the Public Service in order to make information as clear as possible to all audiences.

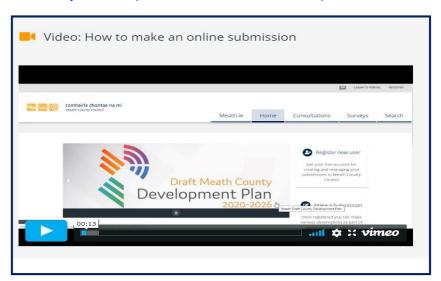
It is an excellent reference when compiling development plans.



Actions

Consider making all submissions from all parties available on a specific portal on the local authority website. This is instructive to others considering making a submission, indicates what issues have already been raised and gives a picture of the prevailing topics.

<u>Meath County Council</u> has a dedicated consultation portal which publishes regular updates in relation to the county development plan and has a video advising how to make a submission. <u>Wicklow County Council</u> uploads all submissions from all parties.



Meath County Council Video: How to make an online submission



Promotional Material

Clear, visually appealing and easy to read literature explaining the themes of the development plan and outlining the benefits of participating are a strong asset to encourage wider engagement.

At times, planning literature can be technical and contain jargon. This tends to deter people and makes them less inclined to become interested in the process. This is why it's important that all written material relating to the development plan is well produced.



Action

Employ professional designers to create all public material relating to the development plan. Use strong visuals, graphics and colours so that it appeals to a wide audience. Avoid over specialised language where possible and use easily understood terms. Clare County Council have produced a very attractive issues paper. As well as adhering to good design principles, it is also presented in an easy to read on-line format.

<u>South Dublin County Council's Issues Paper</u> is divided by different neighbourhoods meaning that each area is easily recognisable so that readers can go directly to the area they are most interested in.



Clare County Council Issues Paper



Outdoor advertising

Advertising details of the development plan in strategic locations where people congregate or access services is a good method to inform and catch people's attention.

Prominent outdoor advertising in places such as bus stops and train stations is a particularly effective method.



Action

Commission an outdoor advertising campaign featuring posters at bus stops and train stations in the area. This will require a professional poster to be designed and printed.

The posters should be eye-catching and memorable. A two-week period is a suggested length of time to run the campaign.

South Dublin County Council rolled out a poster campaign across 25 bus stops during the consultation process for their development plan.



South Dublin 2022-2028

South Dublin County Council bus stop advertisement



PPN Engagement

A Public Participation Network (PPN) is a network that allows local authorities to connect with community groups around the country. PPNs are an effective mechanism to facilitate wider participation among voluntary groups in the development plan-making process.



Action

Inform and liaise with your local PPN about all upcoming events relating to the development plan. These include publication of consultation documents, upcoming webinars and approaching deadlines. Ensure that the PPN is familiar with the methods to contribute and ask them to encourage their members to make submissions.



PART II: REMOTE METHODS OF PUBLIC ENGAGEMENT



Webinars

Web seminars or webinars are an excellent alternative to traditional public meetings in times when such gatherings are not feasible. They offer a viable method to convey information about the development plan and hear people's ideas and questions.

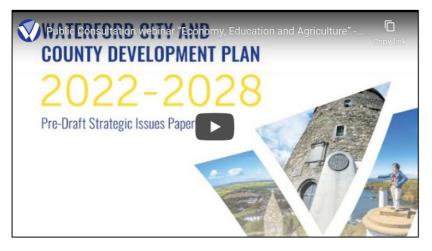
Webinars can be either held live featuring an interactive Q&A format or pre-recorded meaning that the host delivers a prepared presentation and then broadcast the webinar on their website.



Action

Host one or several webinars. The webinar/s could examine the development plan in its entirety or separate webinars could examine different themes of the development plan. Publish a written report featuring responses to all questions raised at the webinars.

Waterford City and County Council held a series of webinars in order to encourage and facilitate public participation. Their webinars examined three different aspects of the development plan process, <u>Environment and Heritage</u>, <u>Local Place-making</u> and <u>Economy</u>, <u>Education and Agriculture</u>. South Dublin County Council created and displayed a <u>pre-recorded</u> webinar on their website



Waterford City and County Council live webinar



South Dublin County Council pre-recorded webinar



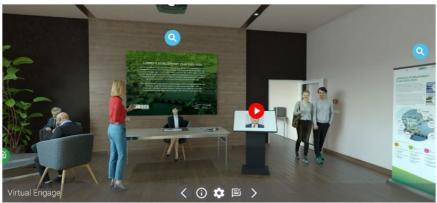
Virtual Consultation Room

At times when the traditional drop-in consultation is not an option, a virtual consultation room allows the same experience from an online vantage.

A virtual consultation room is an interactive video which facilities on-line consultation. These rooms allow visitors to find out about the development plan, learn about the main issues and make a submission.

<u>Limerick City and County Council</u> developed a virtual consultation room for the city and county development plan. In the virtual room, you can:

- Listen to welcome messages from the Mayor and Chief Executive of Limerick City and County Council.
- Watch a series of videos explaining the UN Sustainability Goals and each of the plan's themes.
- Find links to the issues paper and background papers.
- Make a submission.



Limerick City and Council Virtual Consultation Room



Action

Develop and host a virtual consultation room for the duration of the consultation period. Promote the room on your website and across social media channels.



Meet a planner

During period of restricted movement, numbers at public gatherings are limited so it's not feasible to hold consultation with large groups. However, it is may be possible to arrange one on one or small group meetings with a member of the planning team.

This can be done in person, by phone or virtually.



Action

Host a series of "meet a planner" days. A member of the planning team would make themselves available to meet in person, on the phone or virtually. They give a brief presentation about the development plan and hold a Q&A session afterwards. The days can be promoted on the local authority website and on their social media channels. Several local authorities including Cork City Council have adopted this initiative.





On-line stakeholder workshops

Ordinarily, specific meetings may have been arranged with a cross-section of community and civic groups to discuss items in relation to the development plan. In circumstances where this isn't possible, on-line or virtual meetings can be held with these groups.



Action

Compile a list of stakeholders across relevant topics and themes. Arrange a virtual meeting or webinar for representatives of these groups. Deliver a short presentation relevant to each stakeholder group and allow time for a Q&A session.



Dedicated web presence

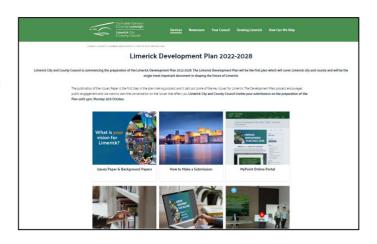
A "one-stop shop" for all information concerning the county development plan will make public engagement more streamlined and straightforward from the user's perspective. Having all information accessible in one central location will encourage visitors to stay on the page and become more knowledgeable.



Action

Develop a specific website or pages to host all material relating to the development plan. This includes videos, briefing documents, multimedia functions and a portal to make a submission. Several local authorities including Limerick City and County Council and Galway County Council have adopted this approach.

Place a banner on the homepage of the council's website during the consultation with a link the development plan information.



Limerick City and County Council Development Plan website



Virtual Launch

Many aspects of a traditional launch which would have required public gatherings or civic meetings can be fully replaced by on-line activities.



Action

Use digital platforms to hold an on-line launch featuring elected members of the local authority, county council officials, local representatives and the media.

Issue a press release with images from the consultation document to all local media and use social media channels to disseminate details of the launch.



Conclusion

A restriction on the ability to engage in normal consultation methods certainly impedes public engagement capacity. However, there is a major impetus and opportunity created during these circumstances to reach out to a broader and more diverse audience.

Traditional public engagement tended to attract a particular demographic. With digital engagement, there is the opportunity to capture new audiences and a different cross-section of the local population, engaging them in development in their local community.

All of this has the potential to deliver more positive planning outcomes. This form of engagement also allows far greater data capture, which in turn means that the local authority can see who has participated and use this data to refine future consultations.

Several of the methods outlined in this document have been developed in response to the COVID-19 outbreak. However, when the public health restrictions are no longer in place, these methods can continue to be used to engage audiences and gather feedback.

All development plans span a period of six years. During the course of the plan, objectives will be achieved, projects will be completed and milestones will be reached.

Therefore, in order to portray the county development plan as an active and dynamic document which is having a genuine impact, it's important to mark the milestones in the plan when they are attained and to highlight achievements when reached.

All local authorities are obliged to compile a two year progress report which examine the progress made in securing the objectives of the plan, such as this one produced by <u>Kilkenny</u> County Council and this from Dun Laoghaire-Rathdown Council.

These progress reports are potentially a rich source of information on all that implementation of the plan is achieving, outstanding or remaining issues and the demonstrable impacts the work of the plan is having on people's lives.

Given the hard work that goes in to plan preparation and implementation, it is worth promoting these documents in media activities. Showcasing what has been accomplished can add momentum to the development plan, increase appreciation for the planning process itself and most importantly demonstrate the real impact the plan is having on communities throughout the county.

Many of the measures outlined in this document could equally be applied to these interim reports.

In producing this initial toolkit, the OPR has not sought to be prescriptive but considers this a first attempt at contributing to increasing public engagement in local authority development plans.

We will continue to engage with staff and members of local authorities and other bodies, as well as the wider public, to identify best practice and ways to promote innovative communications methods. Methods which can further energise people to engage with their locality and contribute to making their communities better places to live.

Appendix 1: Sample Media Invite

(Insert name) City/County Council Media Invite

Insert date

You are invited to attend the City/County Council's launch of the consultation phase for the new City/County Development Plan.

The Cathaoirleach/Mayor of the Council and elected members of will perform the launch which will take place on (insert date) at (insert location)

The event will

- Consider some of the key upcoming challenges facing the city/county in areas such as population growth, employment, housing, infrastructure, climate action, energy and transport
- Examine how the new plan will address these topics
- Outline upcoming public consultation opportunities
- Detail how the public can contribute to the plan
- Unveil the new development plan video and schools' information pack
- Offer an opportunity to question local authority officials and elected representatives

When: insert date
Times: insert time
Where: insert venue

RSVP to email address or telephone number.

ENDS

Appendix 2: Sample Press Release

Public urged to have their say on shaping the city/county's future

(Insert name) County Council is encouraging everyone to get involved, become engaged and have their say in order to help influence how our county grows and develops over the coming years by contributing to the public consultation process for the new County Development Plan.

The County Development Plan is a document which guides the future growth and development of the County over a period of several years.

The Council commenced the public engagement for the plan on (insert date) with the publication of a public consultation document/draft development plan (select as appropriate) which identifies some of the key challenges facing the county in areas such as housing, employment, infrastructure, climate action, energy and transport.

Mayor/Cathaoirleach of the Council (insert name) said,

"We'd like to encourage as many people as possible to become engaged with and get involved in contributing to the county development plan. We want to hear people's views, expectations and hopes about how they feel the county should grow and prosper in the coming years.

The County Development Plan is a hugely significant document. It will cover everything from population growth, to employment and economic development, parks and playgrounds, transport, tourism, natural resources, community development, telecommunications, culture, environment, retail strategy. Everything of note that happens in the county is covered by the County Development Plan. This is why public input is so vital.

We know that local residents have the best insight and knowledge into what works for their communities, so we want to harness this expert knowledge to good effect. This plan will focus on ensuring that the towns, villages and rural settlements throughout the county thrive and become more vibrant and liveable communities in which to both live and work. The County Development Plan will carefully map out how this can be achieved while also safeguarding the environment, culture and heritage of the county which makes it so special."

A series of events at locations around the County are being hosted by the Council, where the public and community groups will have the opportunity to speak with Council planning staff about the issues they feel are most important to their locality (insert details)

CEO/Director of Planning at the County (insert name) said;

There are many opportunities for the County in terms of population, jobs and growth targets set out in national and regional strategy documents. Therefore, it's vital that we ensure we have the supporting infrastructure in order to reach these targets and deliver for the county.

We have produced a user-friendly document which outlines many of these challenges and gets people to consider what needs to be done to both maintain and improve their locality and enhance their quality of life."

The public consultation document covers a range of topics including Settlements and Place Making, Community, Rural Housing, Water Services, Energy, Transport and Mobility, Heritage, Tourism, Biodiversity, Climate Change and the Environment. It is available to view at (insert link).

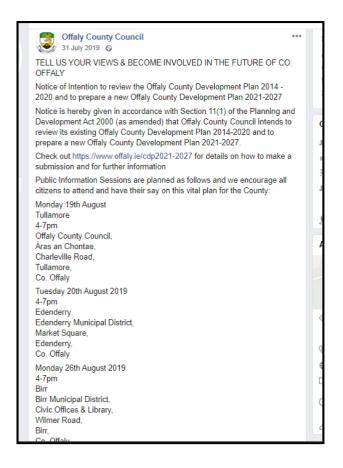
ENDS

Appendix 3: Sample Social Media Plan

Account ownership/ Daily usage	facebook.	Twitter 30% / 41%	Linked in	Instagram 43% / 64%	
What to post	Engage users so they comment, input ideas, share with friends. Use graphics and visuals to encourage interaction. Include "calls to action" such as read this link, go to website.	Engage users, ask and answer questions. Use Twitter polls, use hashtags, drive visitors to website Include "calls to action"	More professionally focused, so a little more formal in style. Promote news, publications, survey findings, reports.	Make your posts visually appealing by including photographs, graphic, infographics, GIFs, Video	
Potential Development Plan content	Publication of issues paper Dates, times and venues of public consultations Images from launch/es Images from public consultation events Press release/s Graphics from Issues Paper or Draft Plan Stats from Issues Paper or Draft Plan Any video content Key/milestone dates re consultation process Twitter poll re certain aspects of the plan, seeking people's preferences Publication of development plan itself Images from launch of plan				

Good examples

Facebook: Offaly County Council

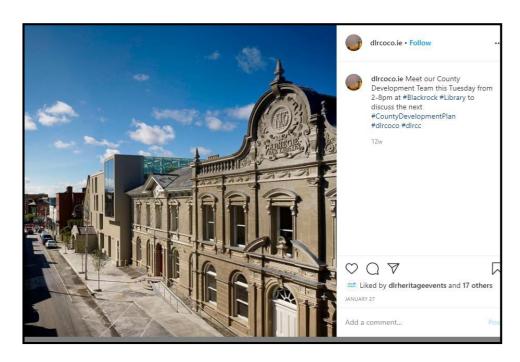




Twitter: Cork County Council



Instagram: Dun Laoghaire Rathdown County Council



Appendix 4: Setting up promoted social media posts

Promoting social media to increase reach can be an effective way to amplify your message among your desired audience. It can also fit any budget.

Facebook: Boost a post

LinkedIn: Sponsor an update

Twitter: Promote a tweet

Instagram: Advertise a post

Appendix 5: Tweet Sheet

Some suggested social media posts which can be adapted as necessary

Want to influence how your county grows and develops? If so, then contribute to the County Development Plan. (insert link to details of how to do so) #developmentplan

So far, we have received 50 submissions to our County Development Plan. You can read them here (insert link). Why not make it 51 by making your own contribution? It's easy to do at (insert link) #yourcouncil

Are you interested in employment opportunities, economic growth, parks, playgrounds, transport, tourism, natural resources, community development, telecommunications, culture, environment, retail strategy? If the answer to any of these is yes, then go to (insert link) to contribute to the County Development Plan

Two weeks to go! Closing date for submissions to the Pre-Draft stage of the County Development Plan (insert link)

There was a great crowd in attendance at today's public consultation session at (insert location) for the County Development Plan. There were lots of great suggestions and plenty of food for thought! If you've got any ideas to share, attend the next public consultation at (insert details) or make a submission at (insert link) #yourcouncil

Just 48 hours left to contribute to the current review of the County Development Plan. Don't miss out on having a say on the future of your county. Make a submission at (insert relevant link)

The County Development Plan sets out a vision and an overall strategy for the proper planning and sustainable development of our county. You can help to shape this by making a submission at (insert link) #haveyoursay

Your county needs you! Everything of note that happens in the county is covered by the County Development Plan. This is why we need your views, suggestions and ideas so that the plan works for you and your community. Have your say at (insert link)

We need the new County Development Plan to reflect the needs and aspirations of the communities across the County. So it's important that we get public input. The Council would really welcome your views, and those of interest groups and organisations on what should be contained in the new County Development Plan. Have your say at (insert link) #developmentplan

Appendix 6: Setting up some remote consultation methods

Some of the suggestions for public consultation require little technical expertise and can be easily facilitated. Others may require either internal or external expertise.

Webinars: There are numerous format options for organising a webinar which can be tailored according to the aims of the event. These can depend on how interactive you want the event to be, the size of the group and the number of speakers.

There are many different webinar platforms on the market, including free options and ones you have to pay for. When choosing, factors to look at include: number of participants it can accommodate, the ability to change between speakers easily, ability for participants to ask questions, screen sharing functionality, slide sharing functionality and recording functionality.

Virtual consultation room: Creating a virtual consultation room requires 3D design, room design, concept development and contents to display in the room. Your local authority may have some internal IT expertise which can assistance with the development. However external expertise may be required







